May 27, 2004

The Honorable Board of Supervisors County of Los Angeles Room 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, California 90012

Dear Supervisors:

PUBLIC HEARING ON PROPOSED ORDINANCE TO CREATE AN ANIMAL FACILITY GRADING SYSTEM AND REVISE LICENSING AND FEE PROVISIONS
3 VOTES

IT IS RECOMMENDED THAT YOUR BOARD AFTER THE PUBLIC HEARING:

Introduce, waive reading, and place on a future agenda for adoption the attached ordinance.

The ordinance amends Title 10 of the Los Angeles County Code to create an animal facility grading system for animal facilities located in the unincorporated areas of Los Angeles County and contract cities that have adopted Title 10 and its amendments as their municipal animal control ordinance. The ordinance also revises the Department's fee structure for animal-related facilities.

PURPOSE OF RECOMMENDED ACTION

The Board adopted a motion asking the Department of Animal Care and Control to study, create and implement an animal facility grading system, similar to the model developed by the Department of Health Services to grade restaurants in Los Angeles County.

The Department of Animal Care and Control researched this matter and developed draft standards. These standards were outlined in letters sent to the proprietors of the approximately 450 animal-related facilities licensed by the department. The proposed measure before the Board would apply to the unincorporated areas of Los Angeles County as well as those contract cities that have adopted Title 10 and its amendments as their municipal animal control ordinance.

The Auditor-Controller reviewed the department's existing fee structure for animal-related facilities. Based on the Auditor-Controller's findings, responses to the department's letter and subsequent revisions to the proposed standards, the ordinance implementing them was drafted and is attached for your consideration.

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Implementation of Strategic Plan Goals

This proposed ordinance supports County Strategic Plan Goals relating to Service Excellence, in that it increases consumer confidence in the quality of a facility being inspected. It enhances the goal of Organizational Effectiveness by further professionalizing and improving the quality of animal-related facility inspections. The measure meets the goal of Fiscal Responsibility by including a fee structure that offsets the extra cost of conducting more thorough animal facility inspections.

FISCAL IMPACT / FINANCING

The department already inspects animal-related facilities annually and, when necessary, more frequently. This measure includes a reorganization of and revisions to Subsection VII of Los Angeles County Code Section 10.90.010 and adjustments to fees that have not been raised, in some cases, for more than a decade.

While the animal facility grading component in this measure will broaden the scope of those inspections, the revised fee structure proposed in the ordinance has been reviewed by the Auditor-Controller and will offset any extra cost associated with those inspections. The department expects the measure to be revenue neutral.

FACTS AND PROVISIONS / LEGAL REQUIREMENTS

The proposed ordinance creates an animal facility grading system for facilities located in the unincorporated areas of Los Angeles County as well as those contract cities that have adopted Title 10 and its amendments as their municipal animal control ordinance.

The system is designed to provide pet owners and the general public with reliable information on how well a particular animal-related facility meets professional standards of service. This will assist pet owners and other consumers to choose and patronize facilities that meet the highest standards of animal care welfare and practices.

Pursuant to California Government Code Section 66018, a public hearing must be conducted by the local authority prior to the adoption of a new fee or increase of existing fees and a Notice of a Public Hearing shall be published pursuant to California Government Code Section 6062a.

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IMPACT ON CURRENT SERVICES

This measure will upgrade and enhance the quality of inspections made of animal-related facilities and make inspections and re-inspections more thorough and complete. The revised fee structure in the measure is designed to offset any additional costs incurred by a more comprehensive inspection regimen.

CONCLUSION

Upon adoption, the Department of Animal Care and Control should be provided with a signed, approved copy of the enabling ordinance, which will allow the agency to begin its immediate enforcement.

Respectfully submitted,

Marcia Mayeda Director

Enclosures

cc: Auditor-Controller
Chief Administrative Office
County Counsel
Executive Office

ANALYSIS

This ordinance amends Title 10—Animals, of the Los Angeles County

Code to create a system to grade animal facilities based on annual inspections.

The ordinance adds definitions relating to the grading of animal facilities, and provides for the issuance of an Animal Facility Grade Card by the Department of Animal Care and Control. The Card will show the letter grade earned by the animal facility as reflected in the most recent Animal Inspection Report. The Card is required to be displayed at the animal facility in a clearly visible place as determined by the director. A violation of the posting requirement is a misdemeanor. The consequences of an animal facility's failure to achieve a minimum grade of 70% are set forth in the ordinance.

This ordinance also amends licensing provisions which relate to the regulation of animal facilities or which are affected by the new grading system.

Finally, the fee schedule was partially revised. Some fees were increased to include the costs associated with the new grading system, and others were increased to more accurately reflect the current costs associated with the inspection and licensing of animal facilities. The fee schedule was also

reorganized, and some fees were consolidated to provide clarity to the fee schedule.

OFFICE OF THE COUNTY COUNSEL

By
DIANE C. REAGAN
Principal Deputy County Counsel
Special Services Division

DCR:dcr (Requested 5/4/04)

ORDINANCE NO.	

An ordinance amending Title 10 - Animals, of the Los Angeles County

Code to create a system to grade animal facilities based on required annual
inspections, and to revise affected penalty, licensing and fee provisions.

The Board of Supervisors of the County of Los Angeles ordains as follows:

SECTION 1. Section 10.04.060 is hereby amended to read as follows:

10.04.060 Violation -- Penalty.

- A. Any person violating any of the provisions of this title is guilty of an infraction, unless another penalty is provided for in this title.
 - B. Violation of Sections

10.12.190

10.12.200

10.20.280

10.20.310

10.28.060

10.28.280. C

10.32.020

10.32.070

10.32.080

10.37.030

10.37.050(C)

10.37.060(F)

10.40.010

10.40.040

10.86.010

of this title is a misdemeanor, punishable as set forth in Penal Code
Section 19.

SECTION 2. Section 10.08.031 is hereby added to read as follows: **10.08.031 Animal facility.**

"Animal Facility" means any animal related business or organization, including a non-profit humane organization (as defined in Section 10.08.175), which is required to be licensed under Section 10.28.060.

SECTION 3. Section 10.08.032 is hereby added to read as follows:

10.08.032 Animal facility grade card.

"Animal Facility Grade Card" means a Card issued by the Department, showing the letter grade earned by an animal facility, as reflected in the most recent Animal Facility Inspection Report. The Animal Facility Grade Card must be displayed in accordance with the provisions of Section 10.28.280.

SECTION 4. Section 10.08.033 is hereby added to read as follows:

10.08.033 Animal facility inspection report.

"Animal Facility Inspection Report" is the Report of the Department reflecting the conditions existing at the facility at the time of the inspection. The letter grade received by the facility is based on the final score set forth in the Animal Facility Inspection Report.

SECTION 5. Section 10.08.155 is hereby added to read as follows:

10.08.155 Hobby breeder.

"Hobby Breeder" is any person, except for a person possessing a valid kennel license, who owns and breeds a female dog or cat and sells the offspring for pay or for other compensation.

SECTION 6. Section 10.12.220 is hereby added to read as follows:

10.12.220 Animal facility inspection and grading authority.

The director, or his or her duly authorized representative, shall inspect every animal facility annually as provided in Section 10.28.050, and shall report on the findings of said inspection in an Animal Facility Inspection Report. The letter grade issued by the Department shall be based on the most recent Animal Facility Inspection Report of the facility. The director is authorized to recommend appropriate licensing or other legal action as set forth in Section 10.28.290.

SECTION 7. Section 10.20.045 is hereby amended to read as follows:

10.20.045 Dog or cat breeding Hobby breeding-- License required -- Fees.

Any person, except for a person possessing a valid kennel license, who causes the breeding of a female dog or cat and sells the offspring for pay or other compensation, A person who is a hobby breeder as defined in Section 10.08.155, shall obtain an animal breeding permit license in the amount set forth in Section 10.90.010. Each permit license shall authorize the whelping of no more than one litter per female dog or cat in any 12-month period and no more than one litter per domestic household in any 12-month period.

SECTION 8. Section 10.28.020 is hereby amended to read as follows: **10.28.020 Initial License -- Application required.**

Every person desiring a license to operate an animal facility or to keep a wild animal under Section 10.28.060, shall file an application with the tax collector

Department upon a form to be provided by the tax collector Department, and at such time pay the required fees and any applicable penalty, if any as set forth in Section

10.90.010.VII. A person who possessed or owned a wild animal or who operated an animal facility without the required license, shall pay the penalty set forth in Section

10.90.010 VII C.4, in addition to the license fee. When a person applies for more than one license for animals at the same premises at the same time, the cost of the licenses shall be reduced by the amount set forth in Section 10.90.010 VII A.1.k.

SECTION 9. Section 10.28.040 is hereby amended to read as follows:

10.28.040 License Fee not refundable -- Inspection fee.

Each new applicant for a license covered by this chapter shall, in addition to the regular license fee, deposit with the director an inspection fee as specified under Chapter 10.90, Section VII to cover the cost of inspecting and processing the license application. If an application covers more than one animal on the same premises, one inspection fee is sufficient. No part of the license inspection fee is refundable in any case.

SECTION 10. Section 10.28.050 is hereby amended to read as follows:

10.28.050 License <u>Requirements</u> -- Inspection prerequisite to issuance <u>and</u> <u>renewal</u> -- <u>Requirements</u>.

Upon the filing of each any license or renewal application covered by this chapter, the director shall inspect and make such investigation as he deems proper; and if he finds that The director may issue a new license or renew the license if the following requirements are met:

A. <u>T</u>the maintenance of the animal or animals at the location set forth in the application will not violate any law or ordinance of the county of Los Angeles or any law of the state of California, or constitute a menace to the health, peace or safety of the community; and he

- B. The applicant has received a statement approval from the director of the regional planning commission department that the maintenance of the animal or animals as defined in this chapter, at the location specified in the application for the license therefor, will not violate any provision of any zoning ordinance or other specific plan of land use; and
- <u>C.</u> <u>T</u>the applicant has not had a license, covered by this chapter, <u>denied or</u> revoked within the county of Los Angeles within <u>one year twelve months</u> prior to the application. <u>he may then issue the license.</u> <u>However, the director may issue a license within the twelve month waiting period if the applicant is able to make the showing required by Section 10.28.150.</u>

SECTION 11. Section 10.28.060 is hereby deleted in its entirety:

10.28.060 License -- Required for certain activities -- Certain animals exempt.

A.	No person shall, within the unincorporated area of the county of
Los Angeles, withou	ut first obtaining a license therefor from the tax collector, conduct or
operate any dog ke	nnel, cat kennel, pet shop, grooming parlor, animal menagerie, or animal
dealership, or keep	any wild animal, except that a wild animal license is not required for:
1.	Canaries;
2.	Chinchillas;
3.	- Chipmunks;
4.	Finches;
5.	Gopher snakes;

	6.	Guinea pigs;
	7.	Hamsters;
	8.	Hawks;
	9.	King snakes;
	10.	- Marmoset monkeys;
	11.	-Mynah birds;
	12.	Parrots, parakeets, amazons, cockateels, cockatoos, lories, lorikeets,
love birds, m	acaws	, and similar birds of the psittacine family;
	13.	Pigeons;
	14.	-Ravens;
	15.	Squirrel monkeys;
	16.	Steppe legal eagles;
	17.	-Toucans;
	18.	Turtles;
	19.	White doves.
	20.	Tropical fish excluding caribe;
	21.	White mice and rats.

B. Notwithstanding any other provision of this Division 1, the director shall waive the requirement of a cat or dog kennel license when an animal permit has been obtained pursuant to Ordinance 1494, the Zoning Ordinance, permitting the keeping or maintaining of four or more cats or dogs as pets or for personal use.

SECTION 12. Section 10.28.060 is hereby added in its entirely to read as follows:

10.28.060 License—Required for certain activities and animals—certain animals

exempt.

A. Any person, including a new owner of an existing organization or business, shall not conduct or operate any animal facility listed in Section 10.90.010 VII, or keep any wild animal, within the unincorporated area of Los Angeles, without first obtaining a license from the Department, except as otherwise provided in this Section 10.28.060. Any person who has not applied for a license within 30 days after the expiration date of a license must obtain a new license, in place of of a renewal license. A license is not required for the keeping of the following animals for personal use:

- 1. Canaries;
- 2. Chinchillas;
- 3. Chipmunks;
- 4. Finches;
- 5. Gopher snakes;
- 6. Guinea pigs;
- 7. Hamsters;
- 8. Hawks;
- 9. King snakes;

- 10. Marmoset monkeys;
- 11. Mynah birds;
- 12. Parrots, parakeets, amazons, cockatiels, cockatoos, lories, lorikeets, love birds, macaws, and similar birds of the psittacine family;
- 13. Pigeons;
- 14. Ravens;
- 15. Squirrel monkeys;
- 16. Steppe eagles;
- 17. Toucans;
- 18. Turtles;
- 19. White doves.
- 20. Tropical fish excluding caribe;
- 21. Domesticated mice and rats.
- B. Notwithstanding any other provision of this Division 1, the director shall waive the license requirement for a cat kennel (as defined in Section 10.08.090) or dog kennel (as defined in Section 10.08.130) when an animal permit has been obtained pursuant to Ordinance 1494, the Zoning Ordinance, (Los Angeles County Code Sections 22.52.330 and 22.56.420 through 22.56.530).

SECTION 13. Section 10.28.061 is hereby amended to read as follows:

10.28.061 Keeping and breeding pygmy pigs--Licenses required.

Any person owning or having the custody, care or control of a pygmy pig as defined in this title who keeps or maintains any such pigs, whether as a pet or for personal use, or breeds such pigs for pay or other compensation, shall first pay a fee and obtain an animal license or animal business facility license from the department, except that no such license shall be issued unless:

- A. The person keeping or maintaining a pygmy pig in a residential area, as permitted in Los Angeles County Code Section 22.20.030 as a pet or for personal use, has provided proof from a licensed veterinarian that the pig has been neutered or spayed and such proof has been submitted to the department;
- B. The person owning or having custody and care of the animal has obtained any and all licenses and zoning permits required pursuant to this county code or any other ordinance or statute and has submitted proof of such to the department.

SECTION 14. Section 10.28.090 is hereby amended to read as follows:

10.28.090 License -- Expiration date.

All licenses covered by this chapter shall automatically expire upon the 31st day of December next twelve months following the date of issue, unless sooner revoked or unless the holder of such license licensee changes the location of his establishment or the animal for which the license was issued, or the licensee sells, assigns, transfers or otherwise

disposes of such establishment or animal or his interest therein.

SECTION 15. Section 10.28.110 is hereby repealed:

10.28.110 Temporary licenses.

Upon the receipt of the required license fees and penalty, if any, the tax collector shall issue to the applicant a receipt, which receipt shall constitute a temporary license which shall expire upon the final determination of the application or at the end of 30 days, whichever first occurs.

SECTION 16. Section 10.28.150 is hereby amended to read as follows:

10.28.150 Exception to Wwaiting period following license denial or revocation.

If a license has been denied or revoked, the tax collector director shall not accept a new application by the same person for a license for the same activity at the same location less than six twelve months after such denial or revocation unless the applicant affirmatively shows, and the director finds, that the grounds upon which the first application was denied or the license was revoked no longer exist.

SECTION 17. Section 10.28.160 is hereby amended to read as follows:

10.28.160 Renewal procedure -- Reinspection fee -- Required when.

Within 30 days after the expiration of any license or prior the expiration of the license, the licensee shall apply for a renewal of the license and, with his application,

pay the required fees-set forth in Section 10.90.010 VII B. The applicant shall pay, in addition to the regular license fee, an inspection fee of \$25.00 to cover the cost of reinspection. Where more than one renewal is applied for When a person applies for more than one renewal, for animals at the same premises at the same time, only one inspection fee is required. the cost of the renewals shall be reduced by the amount set forth in Section 10.90.010 VII B.1.i. An animal facility which has not applied for a renewal within the 30 day grace period must obtain a new license in place of a renewal license, and pay the fees applicable to an initial license. If the applicant has not applied for a renewal within six months after the expiration date, the penalty provided in Section 10.90.010 C.4. must also be paid.

SECTION 18. Section 10.28.175 is hereby added to read as follows:

10.28.175 Reinspection.

When a reinspection of the premises is necessary to determine compliance with all licensing requirements, or when a person requests a reinspection in order to improve a grade, or for any reason, he shall pay the reinspection fee set forth in Section 10.90.010 VII.

C.1, provided that any applicable initial license fee or renewal fee has been already paid within the preceding twelve months.

SECTION 19. Section 10.28.270 is hereby added to read as follows:

10.28.270 Animal facility grading -- Bases for grading.

- A. The purpose of the animal facility grade Card is to provide notice to the public of the grade earned by an animal facility at the time of the most recent inspection of the facility. The grading standards are set forth in the Animal Facility. Inspection Report, which is available upon request from any County shelter.
- B. The letter grade reflected in the Animal Facility Inspection Report is based on the facility's level of compliance with applicable state statutes and local ordinances and policies relating to the care of animals. The grade shall be issued on the animal facility's final score as follows:
 - 1. Grade of A: Final score of 90% and above;
 - 2. Grade of B: Final score of 80% to 89%;
- 3. Grade of C: Final score of 70% to 79%. A final score of 70% is the minimum grade required to maintain a license in good standing. A score of less than 70% will result in recommendations by the Department regarding licensing or legal action to be taken as set forth in Section 10.28.290.

SECTION 20. Section 10.28.280 is hereby added to read as follows:

10.28.280 Display of grading card--Violation.

A. Upon issuance by the director, the facility shall post the Animal Facility Grade Card at every animal facility, so as to be clearly visible to the general

public and to patrons entering the facility. For purposes of this section, "clearly visible to the general public and to patrons" shall mean:

- Posted in the front window of the facility within five feet of the front door;
- 2. Posted in a display case mounted on the outside front wall of the facility within five feet of the front door; or
- 3. Posted in a location as directed and determined in the discretion of the director to ensure proper notice to the general public and to patrons.
- B. In the event that an animal facility is operated in the same building or space as a separately licensed or permitted business, or in the event that an animal facility shares a common patron entrance with such a separately owned or permitted business, or in the event of both, the facility shall post the Animal Facility Grade Card(s) in the initial patron contact area, or in a location as determined in the discretion of the director.
- C. The Animal Facility Grade Card shall not be defaced, marred, camouflaged, hidden or removed. Except as provided in subsection D of this section, it shall be unlawful to operate an animal facility unless the Animal Facility Grade Card is displayed as required by this section 10.28.280. A violation of this subsection C. is a misdemeanor, and is punishable as a misdemeanor under Penal Code Section 19.
- D. The director may waive posting of the of the Animal Facility Grade

 Card when the animal facility consists of animals maintained solely as personal pets

which are not used to breed, show, sell, adopt or to transfer ownership or custody of the animals by any other method.

SECTION 21. Section 10.28.290 is hereby added to read as follows:

10.28.290 Consequences of failure to achieve minimum grade.

The Department shall make recommendations as to licensing or legal action to be taken when an animal facility does not earn a final score of at least 70%.

1. Licensing Consequences: Licensing consequences of an animal facility's failure to attain a final score of at least 70% include the imposition of conditions, denial, revocation or non-renewal of the license.

Other Consequences: Other consequences include

referrals to local prosecuting authorities for criminal prosecution under local ordinances
or state statutes.

SECTION 22. Section 10.90.010 is hereby amended to read as follows:

10.90.010 Fee schedule.

The fees required to be paid for all services and activities set forth in Title 10 are as follows, except that the director may waive any fees in cases of undue hardship:

. . .

VII. Animal Business Operator Licenses.

Owners of the following animal-related businesses shall annually obtain a license upon payment of the following fees:

A.	Initial licensing fee for all new kennel businesses or kennels in which	
	ownership changes	\$250.00

В.	Fee for currently licensed kennels:	
	Four 20 dogs or cats	175.00
	21 50 dogs or cats	225.00
	51 75 dogs or cats	275.00
	76 100 dogs or cats	325.00
	Over 100 dogs or cats	400.00

For purposes of fee computation, the minimum license fee will be based	
on 75 percent of the total capacity of the kennel or the actual animal	
population housed at the time of the inspection, whichever is greater.	
C. Pet shop	125.00
D. Grooming parlor/mobile	125.00
E. Animal menagerie	125.00
F. Wholesale wild animal dealer	125.00

G. Stables	125.00
H. Domestic household dog breeder	125.00
I. Rodeo (first day/or one-day event)	100.00
J. Animal exhibition (first day/or one-day event)	100.00
K. Additional daily rodeo and animal exhibition inspection fee	25.00
L. Delinquency charge for late license renewal, and for new licenses not obtained by date required	25.00
M. Breeder Pygmy pigs	125.00
N. License Inspection fee	50.00
O. Nonprofit humane organization	125.00

VII. Animal Facility Licenses.

Licenses for the animal facilities listed below are required to be obtained annually.

A. Initial Animal Facility License Fees (including inspection):

1. All Animal Facilities except for dog and cat kennels:

a. Pet Shop	\$250.00
b. Grooming parlor/mobile	\$250.00
c. Animal menagerie	\$250.00
d. Wholesale wild animal dealer	. \$250.00
e. Stables	\$250.00
f. Hobby Breeder (Defined in Section 10.20.045) .	\$250.00
g. Rodeo (first day or one day event)	\$250.00
(i) Each additional day	\$25.00
h. Animal Exhibition (first day or one day event)	\$250.00
(i) Each additional day	\$ 25.00
i. Pygmy Pig Breeder	\$250.00
j. Non-Profit Humane Organization	\$250.00
k. Fee reduction for each additional animal are facility	

Application made at same location at the same time \$125.00

2. Dog and Cat Kennels:

For purposes of license fee computation, fee is based on 75 percent of the total capacity of the kennel or the actual animal population housed at the time of the inspection, whichever is greater.

4-20 dogs or cats
<u>\$300.00</u>
21-50 dogs or cats
<u>\$350.00</u>
51-75 dogs or cats
<u>\$400.00</u>
76-100 dogs or cats
<u>\$450.00</u>
Over 100 dogs or cats
<u>\$525.00</u>
Penalty for operation of kennel without license
<u>\$100.00</u>
B. Renewal Animal Facility License Fees (including inspection):
1. All Animal Facilities except for dog and cat kennels:
a. Pet Shop
<u>\$175.00</u>
b. Grooming parlor/mobile
<u>\$175.00</u>

	c. Animal menagerie
\$175.00	
	d. Wholesale wild animal dealer
\$175.00	
	e. Stables
\$175.00	
	f. Hobby Breeder (Defined in Section 10.20.045)
<u>\$175.00</u>	
	g. Pygmy Pig Breeder
\$175.00	
	h. Non-Profit Humane Organization
\$175.00	
	i. Fee reduction for each additional animal
care facility appli	cation made at same location at the same time
<u>\$50.00</u>	
<u>2.</u>	Dog and Cat Kennels:
For purpo	ses of license fee computation, fee is based on 75 percent of
the total capacity	of the kennel or the actual animal population housed at the time
of the inspection	, whichever is greater.
<u>4-2</u>	0 dogs or cats
\$225.00	
<u>21-</u>	50 dogs or cats
	\$275.0 <u>0</u>

	51-75 dogs or cats
	<u>\$325.00</u>
	76-100 dogs or cats
\$375.	<u>00</u>
	over 100 dogs or cats
\$450.	<u>00</u>
<u>C</u> .	Miscellaneous Fee Provisions
	1. Reinspection
<u>\$40.00</u>	
	2. Inspection fee for animal permits under Los Angeles
County Cod	e Section 22. 52.330 and 22.56.42022.56.530
<u>\$50.00</u>	
	3. Guard dogs (10.20.280 and 10.20.290)
<u>\$50.00</u>	
	4. Penalty for operation of animal facility without license
\$100.00	

[AnimalFacilityGradingDRCOC]

COUNTY OF LOS ANGELES

OFFICE OF THE COUNTY COUNSEL

648 KENNETH HAHN HALL OF ADMINISTRATION 500 WEST TEMPLE STREET LOS ANGELES, CALIFORNIA 90012-2713

TDD

May 26, 2004

TELEPHONE (213) 974-1868 TELECOPIER (213) 626-2105

Marcia Mayeda, Director Department of Animal Care and Control 5898 Cherry Ave. Long Beach, California 90805

Re: Animal Facility Grading Ordinance

ASED:

Dear Ms. Mayeda:

Enclosed is an ordinance which amends Title 10 to create a system to grade animal facilities, in accordance with the Board's request. The ordinance also includes revisions to affected penalty, licensing and fee provisions.

Very truly yours,

OFFICE OF THE COUNTY COUNSEL

Duni C. Mayor

By

DIANE C. REAGAN
Principal Deputy County Counsel
Special Services Division

Enclosure DCR:dcr

HOA.238802.1